UNIVERSITY OF WYOMING

Standard Administrative Policy and Procedure

Subject: Hiring International Employees, Scholars, and Students—Visas and Statuses Number:

I. PURPOSE

In accordance with its mission to attract and retain diverse and skilled employees, the University of Wyoming offers visa sponsorship to foreign nationals for certain employees and students. To ensure compliance with federal immigration laws and University hiring practices, the University has established the following guidelines for University-sponsored Immigrant and Nonimmigrant visa petitions.

II. DEFINITIONS

Academic Training: Benefit of the J-1 visa status for students to participate in an academic training program, with or without wages or other remuneration, during or after their studies. Academic Training must be related to the student's major area of study and other requirements based on the specific type of study (degree-seeking or non-degree) and length of study. Academic Training does not require adjudication by the U.S. Citizenship and Immigration Serivces (USCIS) or the U.S. Department of State, but is approved by the Responsible Officer (RO) or Alternate Responsible Officer (ARO) in the International Students and Scholars office prior to participation.

Beneficiary: The Beneficiary of a visa petition is the individual who will be granted the visa status. For University employment-sponsored petitions, the Beneficiary is the eligible University employee. For student-based petitions, the Beneficiary is the prospective student or visiting academic.

Curricular Practical Training (CPT): Benefit of the F-1 visa status for students who have been lawfully enrolled on a full time basis in an approved college, university, conservatory, or seminary for one full academic year, excluding students currently enrolled in an English language training program. Alternate work/study, internship, cooperative education, or any other type of required internship or practicum which is offered by sponsoring employers through cooperative agreements with the school. CPT is authorized, within current federal regulatory and institutional policies, by a Designated School Official (DSO) in the International Students and Scholars office and does not require adjudication by USCIS. CPT must occur before the student's program end date, must directly relate to the student's major area of study, and be an integral part of the school's established curriculum. A student who has completed one year or more of full-time CPT is ineligible for post-completion OPT at the same educational level.

Immigrant: Status of individuals who live permanently in the U.S. as a permanent resident.

Labor Conditions Application (LCA): Required document that a prospective H-1B employer files with the Department of Labor when it seeks to employ Nonimmigrant workers at a specific job occupation in an area of intended employment for not more than three years. The LCA process includes 1) obtaining a prevailing wage determination, 2) filing a LCA with the Department of Labor, and 3) inspection and certification of the LCA.

Nonimmigrant: Temporary immigration status of limited scope and duration that allows a foreign national to work in the U.S. for a specific purpose. The term may also be used to describe an individual in the temporary status.

Optional Practical Training (OPT): OPT is a benefit of the F-1 visa status for students who have been lawfully enrolled on a full-time basis in an approved college, university, conservatory, or seminary for a full academic year and are currently enrolled in or completing an academic program (excluding students who are enrolled in or completing an English language training program). This is temporary employment for practical training directly related to the student's major area of study. OPT can be approved for employment during study (pre-completion OPT) or after program completion (post-completion or STEM OPT) and is adjudicated by USCIS, but does require recommendation by the DSO in the International Students and Scholars office prior to application.

U.S. Citizenship and Immigration Services (USCIS): U.S. Citizenship and Immigration Services is the federal agency within the Department of Homeland Security that oversees lawful immigration to the U.S.

III. STUDENT AND SCHOLAR VISAS AND STATUSES

- A. Most international students admitted to eligible degree programs within the University will be issued an I-20 Certificate of Eligibility to apply for F-1 student status. In some cases, students may be eligible for a form DS-2019 to apply for J-1 student status. International Students and Scholars staff serve as DSOs, ROs, and AROs with the F and J visa programs but also provide support for international students in a variety of visa statuses.
- B. J-1

In carrying out the responsibilities of the Exchange Visitor Program, the Department of State designates public and private entities to act as exchange sponsors. J-1 Nonimmigrants are therefore sponsored by an exchange program that is designated as such by the U.S. Department of State. These programs are designed to promote the interchange of persons, knowledge, and skills in the fields of education, arts, and science.

1. J-1 Exchange Visitor

The J-1 exchange visitor classification is authorized for multiple purposes, including participating in teaching, instructing or lecturing, studying, observing, conducting research, consulting, demonstrating special skills, receiving training, or to receive graduate medical education or training. The specific J-1 category will be determined by the sponsoring University department and the International Students and Scholars office during application processing. Categories available at the University include research scholar, short-term scholar, professor, and student intern. J-1 exchange visitors in the non-student categories are allowed to be employed by the University but employment is not required for these J-1 categories.

2. J-1 Student

The J-1 student category is a Nonimmigrant classification which allows students to study and participate in Academic Training in the U.S. as long as they are a properly registered full-time student and maintain their J-1 student status. Students in the J-1 student category are eligible to be employed up to 20 hours per week during the academic semester (no limit during official school breaks) at the school that issued the Form DS-2019. J-1 students with Form DS-2019 issued by the University must receive permission from the International Students and Scholars office prior to beginning employment at the University. J-1 students at the University with a Form DS-2019 issued by other institutions such as U.S. government sponsored programs (Fulbright, USAID, GlobalUGrad, etc) require permission from their sponsoring organization prior to employment at the University.

3. J-1 Physicians

For physicians in clinical training programs (residency and fellowship), the Educational Commission for Foreign Medical Graduates (ECFMG) is the only sponsor of a J-1 visa.

C. F-1

The F-1 Visa is intended for full-time students at an accredited college, university, seminary, conservatory, academic high school, elementary school, or other academic institution or in a language training program. The student must be enrolled in a program or course of study that culminates in a degree, diploma, or certificate and their school must be authorized by the U.S. government to accept international students. Students on the F-1 student visa are eligible for on-campus employment up to 20 hours per week during the academic semester (no limit during official school breaks) at the school that issued the Form I-20 with no permission from the International Students and Scholars office. Any off-campus

internship/employment (paid or unpaid) requires permission from the International Students and Scholars office, usually via CPT. This may also be used for on-campus internship in addition to the student's regularly allowed 20 hours of on-campus employment.

D. F-1 Optional Practical Training

A student is allowed a maximum of 12 months of full-time OPT for each increasing degree level. This is usually done as post-completion OPT, though pre-completion OPT may be appropriate in some cases. A job offer is not required to apply for OPT and having a job opportunity does not expedite the adjudication. Students who complete a degree in a Department of Homeland Security recognized STEM degree and work for an eligible employer are eligible to apply for an additional 24 months of employment authorization, known as "STEM OPT," at the end of their post-completion OPT period. Adjudicated by USCIS is required but does require recommendation by the DSO in the Internaionl Students and Scholars office prior to completing the USCIS application. For additional information, please visit contact the Internaionl Students and Scholars office.

E. Other Student Visas and Statuses

Many other visas and statuses allow employment by students while in the US. The most common other visa/status types at the University are A, L, E, asylee, and Deferred Action for Childhood Arrivals (DACA). Each status type has specific regulations regarding employment and may require specific work authorization for on and or off-campus employment. Visa holders should be knowledgeable of their eligibility for employment. The Internaionl Students and Scholars office will provide support as appropriate in assisting these students with questions regarding their status and employment eligibility; consultation with outside counsel may be needed in some cases.

IV. TEMPORARY WORKER VISAS AND STATUSES

A. The University may sponsor Temporary Workers for employment activities if the employee qualifies for an employment-based visa or status.

Classifications available for sponsorship include:

1. H-1B Specialty Occupations

The H-1B Temporary Worker Nonimmigrant classification is designated by USCIS for non-U.S. workers in specialty occupations. An H-1B may be filed for a period of three (3) years at a time. Under current regulations, an H-1B visa is restricted to a total of six (6) years.

A position must qualify as a "specialty occupation" following USCIS's classification requirements. Human Resources will determine if a job/position qualifies for sponsorship. In order to qualify for sponsorship, a position must meet required job criteria and the determined prevailing wage. If a position qualifies as a specialty occupation and a foreign national is selected for that position, the supervisor must contact Human Resources to begin the process to petition for an H-1B visa.

If a position does not qualify for sponsorship or if a college, school, or division declines to sponsor a position, efforts will be made to include this information in the posted job advertisement, prior to the collection of any applications for the position.

Financial obligations associated with sponsoring the H-1B include a petition fee, anti-fraud fee, and an optional premium processing fee. The sponsoring department or division for the petition is responsible for all required costs. Either the department or division or the Beneficiary may pay the optional premium processing fee or visa issuance fees. The University will not pay for, file, or sponsor derivative petitions or dependent filings. Sponsoring departments or divisions may not seek reimbursement for any fees from the Beneficiary.

Hiring managers should contact Human Resources for more information on H-1B matters. In some circumstances, Human Resources will recommend a meeting with the foreign national and the position's supervisor from their sponsoring department or division to determine if this category of sponsorship is appropriate.

2. Trade NAFTA (TN) Professionals

The TN Nonimmigrant classification is available as a provision of the North American Free Trade Agreement (NAFTA). Only Canadian and Mexican citizens are eligible for TN status. The TN classification allows Canadian and Mexican citizens to be admitted to the U.S. temporarily to engage in business activities at a professional level.

Departments or divisions should concult with the Office of General Counsel before hiring an individual seeking entry in TN status to assess if this is the most appropriate status for the individual.

3. O-1 Extraordinary Ability or Achievement

The O-1 Nonimmigrant classification is intended for foreign nationals who have extraordinary ability in the sciences, education, or business and who are coming temporarily to the U.S. to engage in employment. An O-1 is one

of a handful of individuals who have risen to the top of their profession or field of endeavor.

The Office of General Counsel is the only office with the authority to facilitate the filing of an initial O-1 petition or sign Form I-129 in support of an O-1 request. The O-1 visa is employer specific; therefore, departments or divisions must consult with the Office of Genearl Counsel and Human Resources before hiring an individual who is already in O-1 status.

The University may sponsor an employee for O-1 status if the individual meets the criteria for the status and has a job offer from the University. Permission to proceed with an O-1 requires the express written consent of the appropriate dean or vice president.

4. E-3 Specialty Occupation Works from Australia

The E-3 Nonimmigrant visa applies only to nationals of Australia. An employee must be coming to the U.S. solely to perform services in a specialty occupation. The specialty occupation requires theoretical and practical application of a body of knowledge in professional fields and at least the attainment of a bachelor's degree, or its equivalent, as a minimum for entry into the occupation in the U.S. E-3 sponsorship is only extended in exceptional circumstances at the discretion of the Office of Genearl Counsel.

V. J-1 RESEARCH SCHOLAR, PROFESSOR, OR SHORT-TERM SCHOLAR

Departments or divisions who wish to hire an individual with a current J-1 Research Scholar, J-1 Professor, or J-1 Short-Term Scholar visa should contact the Office of General Counsel to ensure that the regulatory requirements of the J-1 Exchange Visitor Program are met.

VI. PERMANENT RESIDENCY

- **A.** The Office of General Counsel or designee is the only office with the authority to facilitate the preparation of employment-based permanent residency petitions that require a job offer. The University has the discretion to accept or decline any request for permanent residency sponsorship.
- **B.** The University may pursue one of the following employment-based permanent residency petitions:
 - **1.** EB-1(B) Outstanding Professors and Researchers
 - **2.** EB-2 Advanced Degree

3. EB-3 Skilled Workers and Professionals

C. Eligibility

- 1. An employee must meet the following criteria to be eligible for permanent residency sponsorship by the University:
 - **a.** Permanent employment or a job offer of permanent employment in one the following positions:
 - i. Non-academic personnel with an administrator or administrative professional position as defined by Human Resources.
 - **ii.** Tenure and tenure-track faculty members at the rank of assistant professor (or above).
 - iii. Research professors and research scientists per University Regulation 2-1.
 - iv. Non-tenure-track faculty members with a minimum 3-year rolling contract.¹
 - **b.** Written approval of sponsorship and sponsorship costs by the appropriate dean or vice president.
 - **c.** High likelihood of being approved for at least one of the employment-based permanent residency options outlined in Section VI.B.

2. Extraordinary Circumstances

To deviate from this Policy, a department or division must submit to the Office of General Counsel a written explanation detailing the reasons behind why the request is necessary. The reason for an exception to the Policy must relate to special circumstances that differentiate the particular employee (the Beneficiary) and not conditions that exist for a select portion of University employees or students. The written explanation must be signed by the appropriate dean or vice president.

Examples of when the extraordinary circumstance process would be appropriate include when permanent residency is requested for staff positions not listed in Section VI.B, or when an EB1-A or EB2-NIW petition is sought.

¹ The University may consider this position "permanent" for the purposes of immigration, but this definition does not change the University's standard terms of employment as expressed in University regulations, policies, or appointment letters.

In general, extraordinary circumstances include:

- **a.** Hardship for the department or division that would impact its educational mission;
- **b.** Legitimate business purpose for pursuing the exception;
- c. Academic or research excellence;
- d. Procedural irregularity which is not the fault of the Beneficiary; and
- e. Avoidance of unforeseeable harm.
- **3.** Faculty or staff interested in learning more about permanent residency options should contact the Office of Genearl Counsel for more information. In some circumstances, the Office of General Counsel will recommend a meeting with the foreign national and an administrator from the sponsoring department or division.

D. Costs

- 1. The sponsoring department or division for the petition is responsible for all related costs to filing the I-140 application. The department or division may not ask the Beneficiary for reimbursement or otherwise pass along the costs to the Beneficiary.
- 2. Filing fees for the I-485 Adjustment of Status and additional expenses related to Adjustment of Status will be responsibility of the Beneficiary.
- **3.** If an academic department cannot incur the cost for a petition, the Office of Academic Affairs may be able to assist.
- 4. The Office of Genearl Counsel will provide the foreign national employee and sponsoring department or division with an estimate of related costs.

E. Categories that Allow for Self-Sponsorship

There are pathways to permanent residency that do not require employer sponsorship. With regard to these cases, the University will not be the petitioner and the foreign national employee may choose to submit a self-sponsored petition on their own or with the assistance of a personal attorney. If a foreign national employee is pursuing a self-sponsored case and is continuining employment with the University, the employee must inform Human Resources. These categories as as follow:

- **1.** EB-1(A): Extraordinary Ability
- 2. EB-2 NIW: National Interest Waiver (NIW)

VII. SIGNATORY AUTHORITY

Authority to sign immigration and visa documentation on behalf of the University is delegated to the following offices and officials:

A. Department of Homeland Security

I-17	Initial School Certification Petition	Primary Designated School Official (PDSO), DSO within Interional Students and Scholars, and the University President
I-20	Certificate of Eligibility for Nonimmigrant Student Status	PDSO, DSO within International Students and Scholars

B. Department of State (Administered through BridgeUSA)

DS-2019	Certificate of Eligibility for	ROs and AROs within
	Exchange Visitor (J-1) Status	International Students and
		Scholars
DS-3036	Exchange Visitor Program	ROs AROs within
	Application	International Students and
		Scholars, and the University
		President

C. Department of Labor

ETA- 9035	Labor Condition Application (LCA)	Designee within Human Resources
ETA-	Permanent Labor	Designee within Human
9089	Certification	Resources
	(PERM)	

D. USCIS

G- 28	Notice of Entry of Appearance as Attorney or Accredited Representative	General Counsel or designee
I-129	Petition for a Nonimmigrant Worker	Designee within Human Resources or General Counsel

I-140	Immigrant Petition for Alien	General Counsel or
	Workers	designee
	Proof of Employer's Ability	Vice President for Budget
	to Pay Letter	and Finance
I-485	I-485 Supplement J,	General Counsel or
Supplement	Confirmation of Bona Fide	designee
J	Job Offer or Request for Job	
	Portability Under INA	
	Section 204(j)	
I-907	Request for Premium	Designee within Human
	Processing	Resources or General
		Counsel

E. U.S. Immigration and Customs Enforcement (ICE)

I-983	Training Plan for STEM	OPT employee's supervisor
	OPT Students	

F. Any forms which are not mentioned above but require a signature on behalf of the University may only be signed with the permission and discretion of the Office of General Counsel.

VIII. DEPENDENT PETITIONS

- **A.** For immigration purposes, dependents are the spouse or children of the Beneficiary, the applicant who is in the U.S., and who obtained their visa status in the U.S. through their relationship with the Beneficiary.
- **B.** If an applicant for a University-sponsored visa status has dependents in the U.S., in any dependent immigration status, an application must be timely filed to change or extend the status of the dependents if the Beneficiary's status changes.
- **C.** Any applications for dependents are personal applications that the University is not responsible for. The University cannot advise on these forms or processes.
- **D.** It is not the responsibility of the University to monitor or advise on passport status, visa status, or other traveling and identification documentation for dependents.

IX. EXPORT CONTROL INFORMATION

A. Export Control Certification

USCIS requires the University to assess whether an export license is required as part of certain Nonimmigrant visa processes (e.g., H-1B, O-1, and J-1 visas). Specifically, the University is required to make a certification regarding the release of controlled technology or technical data to a foreign person subject to the Export

Administration Regulations (EAR) or the International Traffic in Arms Regulations (ITAR).

USCIS requires the University to attest under penalty of perjury that technology or technical data that will be released to a University foreign-national employee during the period of their employment will or will not require a license from the U.S. Department of Commerce or the U.S. Department of State.

The hiring department or division is required to complete the I-129 Export Certification in partnership with the Export Control Officer for the University.

Responsible Division/Unit: International Students and Scholars & Human Resources Source: This policy was based on and adapted from Johns Hopkins University and Stanford University policies. Links: Associated Regulations, Policies, and Forms: Approved: 7-17-18