

# **WYOMING DEPARTMENT OF TRANSPORTATION**



## **HIGHWAY SAFETY PROGRAM HIGH RISK RURAL ROAD PROGRAM (HRRRP)**

**PROGRAM GUIDE  
March 2026**

## TABLE OF CONTENTS

Introduction .....	1
Wyoming Department of Transportation Contacts.....	1
Project Proposals, Agreements, & Reimbursements .....	1
HRRRP Information .....	1
District Contacts.....	2
Wyoming Technology Transfer Center Local Technical Assistance Program (LTAP) Contacts .....	2
High Risk Rural Roads Program (HRRRP) .....	2
Purpose .....	2
Goal .....	2
Eligible Use of Funds .....	3
Identification of High Risk Roads and Countermeasures/Improvements .....	3
Crash Data Analysis .....	3
Level I Field Evaluation .....	3
Identification of High Risk Rural Locations.....	4
Level II Field Evaluation to Identify Countermeasures.....	4
Benefit/cost Analysis.....	4
Project Proposals – Schedule and Content.....	5
Individual Project Proposals.....	5
Project Proposal Schedule .....	5
April .....	5
May.....	6
May – July.....	6
July.....	6
August/September .....	6
October.....	6
Notice to Proceed.....	6
Project Proposal Content.....	6
Project Funding.....	7
Project Funding.....	8
Project Sponsor Overmatch .....	8
Eligible Costs & Reimbursement.....	8
Reimbursement of Project Costs .....	9

Final Payment.....	9
Project Completion .....	9
HRRRP Project Requirements .....	9
Pre-Construction Requirements.....	9
Construction Requirements .....	11
Post-Construction Requirements .....	12
HRRRP Project Monitoring and Evaluation Process.....	12
Appendix A –Project Proposal Process & Construction.....	14
Pre-Construction Process.....	15
Construction Process .....	16
Post-Construction Process .....	17

## INTRODUCTION

The High Risk Rural Roads Program (HRRRP) was introduced by Section 148 (f) of the 2005 *Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users*. The current Transportation bill requires the Department to allocate safety funding for all road classes including local rural roads. This safety Program is a component of the Wyoming Department of Transportation's (WYDOT) overall Highway Safety Improvement Plan (HSIP) and comes with annual dedicated funding.

High Risk Rural Roads, as defined by Federal Statutory requirements, are those public roadways functionally classified as rural major or minor collectors or rural local roads, and have or will have, based on increasing traffic volumes, a crash history that ranks that road, or section of road, as a high risk rural roadway. The required crash history must be based on comprehensive crash data able to identify the location of crashes and crash types. Eligible projects will provide construction and operational improvements on high risk rural roads with identified crash histories.

WYDOT Highway Safety Program, as the administrative agency for the HSIP and in accordance with the Wyoming Strategic Highway Safety Plan – Special Safety Area, has developed a High Risk Rural Roads Program (HRRRP) to implement construction and operational improvements on high risk rural roads, off the State Highway System. Delivery of the HRRRP is a Highway Safety Program effort with assistance from the Wyoming Technology Transfer Center Local Technical Assistance Program (LTAP), and in cooperation with local government project sponsors.

## WYOMING DEPARTMENT OF TRANSPORTATION CONTACTS

### Project Proposals, Agreements, & Reimbursements

Attn: Baylor Beers, P.E.  
Safety Management Engineer  
5300 Bishop Blvd.  
Cheyenne, WY 82009  
307-777-4874  
[baylor.beers1@wyo.gov](mailto:baylor.beers1@wyo.gov)

### HRRRP Information

Attn: Keri Bohlmann, P.E.  
State Highway Safety Engineer  
5300 Bishop Blvd.  
Cheyenne, WY 82009  
307-777-4257  
[keri.bohlmann@wyo.gov](mailto:keri.bohlmann@wyo.gov)

### District Contacts

Attn: District Engineer  
WYDOT District 1  
3411 South 3<sup>rd</sup> Street  
Laramie, WY 82070  
307-745-2100

Attn: District Engineer  
WYDOT District 2  
900 Bryan Stock Trail  
Casper, WY 82601  
307-473-3200

Attn: District Engineer  
WYDOT District 3  
3200 Elk Street  
Rock Springs, WY 82902  
307-352-3000

Attn: District Engineer  
WYDOT District 4  
10 East Brundage Lane  
Sheridan, WY 82801  
307-674-2300

Attn: District Engineer  
WYDOT District 5  
218 West C  
Basin, WY 82410  
307-568-3400

## WYOMING TECHNOLOGY TRANSFER CENTER LOCAL TECHNICAL ASSISTANCE PROGRAM (LTAP) CONTACTS

Khaled Ksaibati, Ph.D., P.E., Director, [khaled@uwyo.edu](mailto:khaled@uwyo.edu)  
Bart Evans, Road Safety Analyst, [mevans2@uwyo.edu](mailto:mevans2@uwyo.edu)  
Wyoming Technology Transfer Center  
Department of Civil and Architectural Engineering  
1000 E. University Ave. Dept. 3295  
Laramie, WY 82071  
PH: 307-766-6230  
<https://www.uwyo.edu/wyt2/>

## HIGH RISK RURAL ROADS PROGRAM (HRRRP)

### Purpose

The purpose of this Program is to correct safety deficiencies on an identified statewide system of rural roads where, due to low traffic volumes, major improvements do not appear to be cost effective.

### Goal

The goal of this Program is to reduce traffic fatalities and injuries on Wyoming's high risk rural roads.

### Eligible Use of Funds

Program funds are directed to a statewide listing of projects, off the State Highway System, for construction and operational improvements on the high risk rural roads selected through the LTAP Wyoming Rural Road Safety Program.

## IDENTIFICATION OF HIGH RISK ROADS AND COUNTERMEASURES/IMPROVEMENTS

A local government project sponsor is any public, tax-supported Local government or Tribal government. The project sponsor is responsible for developing project proposals, meeting the program purpose, and contributing to the program goal. All projects must be located on public right-of-way and under the legal jurisdiction of the sponsor.

Wyoming counties or tribal governments, interested in the HRRRP, must contact the Wyoming Technology Transfer Center Local Technical Assistance Program (LTAP) to initiate implementation of their safety program (see Appendix A).

WYDOT has contracted with LTAP to develop a Wyoming Rural Road Safety Process (WRRSP) and to assist each sponsor in assuring that their project proposal complies with the program's eligible use of funds. The WRRSP uses a five step approach, summarized as:

### Crash Data Analysis

Crash Data for each Local government is developed and supplied by the WYDOT Highway Safety Program to help LTAP and the local governments evaluate their roads. Crash data is specific to location and crash type, and provides the data needed to determine crash histories. LTAP provides crash data analysis to the local governments. This analysis should be included as part of the project proposal.

This effort complies with Federal program requirements for use of Comprehensive Crash Data.

### Level I Field Evaluation

After reviewing the roadway functional classification and the one mile segment crash data, LTAP and the local governments do a field evaluation of the highest crash-ranked rural roads to gain a condition rating for each roadway. Condition

ratings are tailored to each local government and use between five and ten ratings selected from the following roadway elements: General, Road Alignment, Road Surface, Shoulders, Clear Zones, Right-of-Way Widths, Intersections, Railroad Crossings, Signage and Pavement Markings, Fixed Objects within the Clear Zone, Bridges and Culverts, Visibility, and Environmental.

#### Identification of High Risk Rural Locations

A combined ranking is developed by roadway segment, using total number of crashes and roadway condition ratings. A listing of high risk rural roads is developed and prioritized based on these combined rankings.

This effort complies with Federal program requirements for identification of a High Risk Rural Road, eligible for Program funding.

#### Level II Field Evaluation to Identify Countermeasures

The prioritized listing of high risk rural roads provides specific routes that are moved to a detailed evaluation of crash types, causative crash factors, and contributing roadway elements. Countermeasures/improvements, to correct identified safety deficiencies, are then recommended with the goal of reducing critical crashes on the selected high risk rural road. The range of countermeasures/improvements, selected from national research as contributing to crash reductions, are presented later as a listing of project types for packaging into the project proposal.

This effort complies with Federal program requirements for identification of eligible projects that provide construction and operational improvements on high risk rural roads with documented crash histories.

#### Benefit/cost Analysis

Benefit cost analyses are conducted to determine the cost effectiveness of the proposed safety countermeasure/improvement. Project costs are based on the summation of labor, equipment and material costs; project benefits are based on the use of Crash Modification (reduction) Factors (CMF), by safety countermeasure times a crash cost. WYDOT will provide the yearly crash costs for each type of accident (critical, serious, property damage only (PDO)) to LTAP each year. These numbers will be based on the USDOTs latest guidelines for calculating the Value of Statistical Life (VSL).

CMFs will be provided by WYDOT for the range of countermeasures/ improvements. These will be used in the project proposal to show benefits of the project. LTAP will do the benefit/cost calculations and include these calculations with the applications for low cost safety improvements.

The final product of the WRRSP is a funding request form, included as part of the sponsor's project proposal.

LTAP will provide as much assistance as needed to the local governments to create their application.

## PROJECT PROPOSALS – SCHEDULE AND CONTENT

HRRRP follows an alternating annual schedule for project implementation. In one year, the program solicits proposals for individual HRRR projects submitted by eligible agencies to address safety concerns at specific high-risk locations on rural roadways. In the alternate year, the program implements a statewide, materials-only highway sign project. In FY 2027, the HRRR Program will also pilot a statewide, materials-only delineator project to evaluate a similar approach for improving roadway edge guidance and visibility on rural facilities.

### Individual Project Proposals

As previously noted, Wyoming Counties or Tribal Governments, as the project sponsor, are responsible for developing project proposals meeting the program purpose and contributing to the program goal. Project sponsors may submit multiple proposals for funding each year. The proposal must be submitted on an application, initiated as the final product of the WRRSP, furnished by WYDOT. A blank copy of the application is available from LTAP.

### Project Proposal Schedule

#### April

LTAP will work with HWS to obtain crash reports and deliver them to each local government. For each local government, LTAP will mail two copies of the crash report to the local government commission and the road and bridge department or the Tribal Council.

### May

LTAP will communicate with all local governments to identify those local governments interested in conducting safety evaluations.

### May – July

LTAP will work closely with the interested local governments to ensure all necessary data is gathered and the safety proposals are ready to be submitted to WYDOT.

### July

Project proposals are due to the WYDOT Safety Management Engineer by July 15. The Planning Engineer, Highway Safety Engineer, Highway Development Engineer, and State Construction Engineer form a committee chaired by the Safety Management Engineer to evaluate each project proposal. Each project is evaluated based on program purpose, available funding, preliminary segment critical crash rate, and benefit/cost.

### August/September

The committee will develop a statewide project list of approved projects which will be added to the preliminary STIP to be reviewed and approved by the Wyoming Transportation Commission at its August or September meeting.

### October

WYDOT Highway Safety will develop a Cooperative Agreement for each project on the statewide project list and will coordinate the execution of the Agreement with the project sponsor. Project sponsors are advised of Agreement provisions and HRRRP requirements consistent with the project work type. Once a Cooperative Agreement is executed, the Safety Management Engineer will coordinate the issuance of an Authority for Expenditure (AFE).

### Notice to Proceed

WYDOT's Safety Management Engineer will review the project timeline and issue a Notice to Proceed prior to work commencing.

### Project Proposal Content

The local government, before developing a project proposal for HRRRP funding, must contact the LTAP and assist in completing a WRRSP for their local government. As noted above, completion of the WRRSP will identify and prioritize a listing of high risk rural

roads in their local government and recommend safety countermeasures/improvements. The information and data in the WRRSP are used to initiate a project proposal consistent with the above schedule.

HRRRP funding is available to complete preliminary/final engineering, environmental documentation, utility accommodation, right-of-way acquisition and project construction activities; however, each project must result in the construction of the proposed safety countermeasure/improvement. LTAP will assist project sponsors with these activities.

A listing of safety countermeasures/improvements, used in the WRRSP and eligible for HRRRP funding, will be provided to LTAP by WYDOT. Project sponsors, through participation in the WRRSP, may identify other countermeasures that contribute to crash reductions, and include those improvements in the project proposal. WYDOT HWS should be contacted to assist in determining and documenting an appropriate CMF for those countermeasures.

All countermeasures/improvements must reference one of the following design standards:

- 1 - Manual on Uniform Traffic Control Devices
- 2 - NCHRP Report 350, Recommended Procedures for the Safety Performance Evaluation of Highway Features
- 3 - County Road Fund Manual
- 4 - WYDOT Standard Plans
- 5 - WYDOT Road Design Manual

Each project sponsor must submit a project proposal to the Safety Management Engineer by July 15 each year. The proposal must be submitted on an application, initiated as the final product of the WRRSP, furnished by WYDOT, and shown in Appendix B.

## PROJECT FUNDING

The HRRRP is a federally funded program administered by the WYDOT Highway Safety Program. WYDOT will annually allocate Program funding to support the efforts of the project sponsors in identifying and implementing eligible safety projects.

### Project Funding

Each project, selected for the statewide project listing, will be funded at 90.49% of project cost up to a maximum of \$100,000 of federal funds and will require at least 9.51% project sponsor match. For example, a project at the maximum federal funding of \$100,000 will require a project sponsor match of \$10,509 providing for a maximum cost, per project, of \$110,509.

### Project Sponsor Overmatch

Projects selected for the statewide listing with costs exceeding the above limits may be over-matched by the project sponsor when necessary to fully fund construction of the safety countermeasure/improvement. The maximum amount of federal funds for each project, cannot exceed \$100,000, but the project sponsor may elect to over-match, as needed, if the cost to construct exceeds program funding limits.

For example, an eligible project where the summation of labor, equipment and material costs equals \$250,000 may be submitted with the understanding that HRRRP funding is limited to \$100,000 and the project sponsor would be responsible for the remaining \$150,000.

Project sponsors are advised that a funded project, even when overmatched, will remain a federal project requiring the inclusion of federal contracting requirements.

## ELIGIBLE COSTS & REIMBURSEMENT

The Safety Management Engineer's Notice to Proceed establishes the beginning date for eligible project costs. Any costs incurred prior to the Notice to Proceed will not be reimbursed. Extra work/claims must be within the scope of the Cooperative Agreement and within project funding limitations. The Safety Management Engineer will supply a checklist of requirements with the Notice to Proceed.

To be eligible for funding, the project sponsor must attend the Local Public Agency (LPA) training put on twice a year by WYDOT's Local Government Coordination Office. LPA certifications are good for 3 years.

### Reimbursement of Project Costs

WYDOT will make payment of project funds to the project sponsor on a cost reimbursement basis. Reimbursement forms will be provided by the Safety Management Engineer when the Notice to Proceed is issued. The project sponsor will complete the reimbursement form and submit it to WYDOT Highway Safety for review and payment.

### Final Payment

The project sponsor, when requesting final reimbursement, shall also complete and submit WYDOT Form LPE-3 Acceptance Certificate and Final Completion. LPE-3 will require the project sponsor to certify to WYDOT that the project has been completed in substantial conformance with the plans and specifications, including compliance with Wyoming State Statute 16-6-116 Final Settlement and Payment. The project sponsor shall work with LTAP to complete the final inspection.

### Project Completion

The executed Cooperative Agreement will require that each project be completed within 2 years of the Safety Management Engineer's Notice to Proceed.

## HRRRP PROJECT REQUIREMENTS

The project sponsor will comply with the provisions of the Cooperative Agreement. Major provisions are summarized for pre-construction, construction, and post-construction responsibilities. The project sponsor is advised to be familiar with contract provisions during development of the project proposal, outlined in the Cooperative Agreement. LTAP will assist project sponsors with developing project proposals that comply with these provisions.

### Pre-Construction Requirements

The executed Cooperative Agreement will require that the project sponsor comply with the following pre-construction provisions.

#### Design Standards

Project sponsors are responsible for completion of project plans and contracts and compliance with applicable design standards. Project designs and contract plans must comply with provisions of the *Manual on Uniform Traffic Control Devices* for signs and pavement markings; *NCHRP Report 350, Recommended Procedures for the Safety Performance Evaluation of Highway Features* for

installation of roadside safety hardware; and with the *County Road Fund Manual*, *WYDOT Standard Plans*, or *WYDOT Road Design Manual*, for roadway design and construction elements. All references to design standards are the current and adopted editions.

#### Environmental Compliance

LTAP may provide program assistance to the project sponsor and will coordinate, as needed, with WYDOT's Environmental Services. The project sponsor is responsible for compliance with all applicable environmental and other local, state, and federal laws and regulations and must satisfy the requirements of the National Environmental Policy Act and complete the required environmental documentation, typically a Categorical Exclusion.

#### Right-of-way Acquisition

LTAP may provide program assistance to the project sponsor and will coordinate, as needed, with the Right-of-Way Program. The project sponsor must certify, in their project proposal, that public roadway rights-of-way are held by the local government entity (Right-of-Way Certificate).

The acquisition of additional right-of-way is not anticipated with HRRRP Project types, however if additional right-of-way or construction permits are required, the project sponsor will comply with the applicable provisions of the executed Cooperative.

#### Utility Adjustments

LTAP may aid the project sponsor and will coordinate, as needed, with the Utility office. The project sponsor will make all arrangements, by agreement with affected utility owners, for utility relocations or adjustments. All arrangements will comply with *WYDOT's Utility Accommodation Regulation*. Project sponsors must certify, in their project proposal, that utility accommodation has been or will be completed (Utility Certificate).

#### Project Plans and Contracts

The contract shall specify, at a minimum, the project plan, specifications, and bid items, including method of measurement and basis of payment. The current edition of *WYDOT's Standard Specifications for Road and Bridge Construction*, along with its *Supplemental Specifications* for applicable items, shall serve as the project specifications and govern the method of acceptance for all materials incorporated into the project. These specifications may also apply to other

contract items, including bid items with method of measurement and basis of payment.

#### Letting

The letting and award of HRRRP projects will be performed by the project sponsor. Construction shall be performed by private construction firms, qualified by the Sponsor; no in-State preference will apply for materials, labor, contracts or subcontracts. Project bidding shall follow accepted local government bidding procedures for open and public competitive bidding, including public advertising. WYDOT reserves the right to review all contract bids prior to contract award. After bid analysis, the project sponsor will award the contract to the lowest responsive bidder and proceed with project construction.

#### Additional Federal Contracting Requirements

The HRRRP is a federally funded program and requires compliance with Federal contracting requirements.

#### Construction Requirements

The executed Cooperative Agreement will require that the project sponsor comply with the following construction provisions.

##### Construction

Construction of the project will be completed in accordance with the plans and specifications. Extra work/claims must be within the scope of the contract and project funding limitations. The project sponsor shall conduct project inspections during active construction. WYDOT representatives may inspect the project at their discretion.

##### Construction Engineering

Construction Engineering for the project will be performed by and under the immediate direction, control, and supervision of the project sponsor and will document, at a minimum, the methods of measurement, basis of payments, and method of acceptance of all materials incorporated in the project.

##### Labor Compliance Interviews

Project sponsors will be required to provide labor compliance interviews prior to final payment.

### Project Final Inspection

The project sponsor will set up a final inspection on the completed project and notify WYDOT of the date and time. WYDOT representatives may participate in the final inspection at their discretion.

### Project Acceptance

The sponsor will certify to WYDOT that the project has been completed in substantial conformance with the plans and specifications, including compliance with Wyoming State Statute 16-6-116 Final Settlement and Payment.

This effort should be coordinated with the sponsor's request for final reimbursement.

### Post-Construction Requirements

The executed Cooperative Agreement will require that the project sponsor comply with the following post-construction provisions.

#### Maintenance

Upon completion and acceptance of the project by the project sponsor and WYDOT, through LTAP, the project sponsor will maintain, at its sole expense, the safety improvements in their original constructed condition.

#### In-Service

The sponsor agrees to maintain the public road in-service and not permanently close or abandon the public road without written consent of WYDOT.

## **HRRRP PROJECT MONITORING AND EVALUATION PROCESS**

The project sponsor, consistent with responsibilities presented above for Construction Engineering, will monitor the completion of each project and prepare summary reports to be submitted to the Safety Management Engineer. Summary reports will be at contract award, project final inspection, and project final acceptance.

LTAP will conduct project closeout reviews and evaluations. These project-Level evaluations are intended to address the effectiveness of each project in meeting the program purpose, goal, and eligible use of funds, and provide lessons learned to improve delivery of future projects.

Project sponsors will be asked to cooperate with the LTAP in the evaluation process.

Annually, the Highway Safety Program will develop a Program-Level report for the Executive Staff.

## APPENDIX A –PROJECT PROPOSAL PROCESS & CONSTRUCTION

The Project Proposal Process identifies timeframes and responsibilities for the delivery of project proposals that meet the HRRRP purpose and project requirements.

Local governments interested in the HRRRP must contact and work with the Wyoming Technology Transfer Center Local Technical Assistance Program (LTAP) to develop a Wyoming rural road safety program (WRRSP). LTAP will also assist the project sponsor in all responsibilities shown in the following tables.

Pre-Construction Process

Annual Timeframe	Project Sponsor	WYDOT HWS & HRRR Committee
January - May	Coordinate with LTAP  Develop WRRSP  Review crash reports  Work with LTAP to complete safety evaluations	Solicit Project Proposals  Provide crash reports to LTAP for each local government
May – July 1	Work with LTAP to ensure all necessary data is collected and the proposal is complete	
July 15	Collect project proposals  Submit proposal to the WYDOT LTAP	
July 16 – 31		Screen project proposals  Provide project list to Programming for preliminary STIP
Aug / Sept		Receive approval from the Transportation Commission
October		Prepare Cooperative Agreements  Advise sponsor of program requirements
Based on project timeline	Follow WYDOT HWS Project Forms	Receive Environmental documentation  Execute Agreements with project sponsor  Coordinate Funding
Based on project timeline	After Notice to Proceed, sponsor completes program requirements	Send Notice to Proceed & reimbursement form to project sponsor

Construction Process

Annual Timeframe	Project Sponsor	WYDOT HWS and LTAP
Notice to Proceed to Finish	Complete all Pre-Construction functions: Design, Environmental, ROW, & Utility certifications  Submit all certifications  Follow WYDOT HWS Project Forms	Receive CE, ROW and Utility certifications  Monitor project progress
Based on project timeline	Let project to open, competitive bidding  Complete bid analysis	Review all bids
	Award project to lowest responsive bidder	Receive notice of award
	Issue Notice to Proceed to construction contractor  Submit reimbursement form to WYDOT HWS	Process reimbursement form through federal aid for payment
	Complete construction engineering and project monitoring	Inspect project records  Monitor construction progress
	Conduct final inspection with LTAP  Notify WYDOT of project completion	Conduct final inspection of project and records
SEE NOTE	Submit final payment reimbursement form and LPE-3 Acceptance Certificate	Receive and process reimbursement form through federal aid for payment

NOTE: The executed Cooperative Agreement will require that each project be completed within 2 years of WYDOT Notice to Proceed.

Post-Construction Process

<b>Timeframe</b>	<b>Project Sponsor</b>	<b>WYDOT Representative</b>
To Be Determined	Assist LTAP in project evaluation	Conduct project closeout review and evaluation
Lifetime of Safety Improvement	Maintain project safety improvements	Reserves the right to ensure maintenance
Lifetime of Safety Improvement	Keep road in-service	Reserves the right to ensure the road remains in-service